U.S. Department of Education Staff Report
to the
Senior Department Official on Recognition Compliance Issues

Recommendation Page

1. **Agency:** Puerto Rico State Agency for the Approval of Public Postsecondary Vocational, Technical Institutions and Programs (1983 / 2016)
   (The dates provided are the date of initial listing as a recognized agency and the date of the agency’s last grant of recognition.)

2. **Action Item:** Petition for Continued Recognition

3. **Scope of Recognition:** Stage agency for the approval of public postsecondary vocational education.

4. **Date of Advisory Committee Meeting:** 05/22/2018

5. **Staff Recommendation:** Defer the agency’s recognition for one year and for such additional six month increments as the agency continues to demonstrate to the Staff that due to the continuing impact of Hurricane Maria it remains unable to submit complete documentation which has been fully translated into English.

6. **Issues or Problems:** It does not appear that the agency meets the following sections of the Secretary’s Criteria for Recognition. These issues are summarized below and discussed in detail under the Summary of Findings section.

   -- Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide a full set of multiple examples of documentation of a completed semi-annual report. Without all of the information in the semi-annual report, Department staff is unable to verify the information needed for this section. [§603.24(a)(1)(iii)]

   -- The agency must provide a site visit report that provides a roster of the members, to demonstrate its composition of members. [§603.24(a)(2)(ii)(A)]

   -- Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide documentation of all of the statuses granted by the agency. Without all of the information, Department staff is unable to verify the information needed for this section. [§603.24(a)(3)(i)]

   -- Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide the entire team report. Without all of the information in the report, Department staff is unable to verify the information needed for this section. [§603.24(a)(3)(ii)]

   -- Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide the entire team leader report in English. Without all of the information in the team report, Department staff is unable to verify the information needed for this section. [§603.24(a)(3)(ii)(B)]

   -- Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide a full set of multiple examples of documentation of a completed semi-annual report. Without all of the information in the semi-annual report, Department staff is unable to verify the information needed for this section. [§603.24(b)(1)(iv)]

   -- Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide documentation (in English) of its examples for innovation and experimental learning. Without all of the information, Department staff is unable to verify the information needed for this section. [§603.24(b)(1)(v)]

   -- Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide details about its substantive change policy. Without all of the information about the policy and how it has been requested, reviewed, and approved by the agency, Department staff is unable to verify the information needed for this section. [§603.24(b)(1)(xi)]

   -- The agency must provide additional documentation demonstrating how it confers regularly with counterpart agencies that have similar responsibilities methods and techniques. [§603.24(b)(1)(xii)]
The agency must provide an agenda that demonstrates that all of the parties in this section have been included in the onsite visit team's review. [§603.24(b)(2)(i)]

The agency must demonstrate that it has provided a written report of strengths, areas of improvement, and/or areas of noncompliance to the institution. [§603.24(b)(2)(ii)]

Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide a full set of multiple examples of documentation of a completed semi-annual report. Without all of the information in the semi-annual report, Department staff is unable to verify the information needed for this section. [§603.24(c)(1)]

Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide a full set of multiple examples of documentation of a completed semi-annual report. Without all of the information in the semi-annual report, Department staff is unable to verify the information needed for this section. [§603.24(c)(2)]

Due to the extenuating circumstances that Puerto Rico has faced, the agency was unable to provide a full set of multiple examples of documentation of a completed semi-annual report. Without all of the information in the semi-annual report, Department staff is unable to verify the information needed for this section. [§603.24(c)(4)]

The agency must provide complete information about how its ethical standards are reviewed to ensure compliance. [§603.24(d)(1)]

Executive Summary

PART I: GENERAL INFORMATION ABOUT THE AGENCY
The Puerto Rico State Agency for the Approval of Public Postsecondary Vocational, Technical Institutions and Programs (PRSAA) is the state agency in Puerto Rico for accrediting public postsecondary vocational education programs and institutions in the Commonwealth of Puerto Rico.

The agency approves institutions and programs in public postsecondary institutions that are legally authorized to offer postsecondary programs that have been operating for a minimum of two years. These institutions and programs award both Associate Degrees and Certificates, and admit as regular students only individuals with a high school diploma or its equivalent or who are above the compulsory school age to attend high school, which in Puerto Rico is 16 years of age.

According to the Accreditation Group's records, the Department has received no 3rd party comments or complaints about the agency during the current recognition cycle.

Recognition History
The PRSAA was granted authority to approve public postsecondary vocational technical education institutions and programs in Puerto Rico in 1982 by Puerto Rico's Secretary of Education. The agency was granted initial recognition as a state approval agency by the U.S. Secretary of Education in 1983 and has received continued recognition since that time.

The agency's most recent petition for continued recognition was reviewed at the Spring 2014 NACIQI meeting. Following that meeting, the agency was required to submit a compliance report at the 2016 Meeting. In October 2016, the SDO issued a letter to continue the agency's recognition. The current review of the agency is for the regular scheduled review for renewal of the agency's recognition.

PART II: SUMMARY OF FINDINGS

603.24 Criteria for State agencies
The following are the criteria which the Secretary of Education will utilize in designating a State agency as a reliable authority to assess the quality of public postsecondary vocational education in its respective State.

The agency's Operational Manual states that the PRSAA has oversight on program length, specifically the agency is responsible for the review of the length of an institution's certificate level and associate degree programs. The agency has established that its credit hour policy, for certificate programs, matches the US Department of Education definitions for time in the classroom. The
Operations Manual further explains how the agency utilizes clock hours and that it means one credit equals 37.5 clock hours. The agency has developed the semi-annual report which captures information collecting the existence and correct implementation of credit hours or clock hour policy. However, has not included documentation of multiple examples of a completed annual report.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has provided multiple examples of documentation (semi-annual reports). However, the semi-annual reports submitted as evidence are not complete. In the first example (exhibit 51b), the agency does include the number of contact hours for the programs, but does not specify the number of credits. The report is not explicit as to whether credits hours are applicable to this program. Specifically, (see exhibit 51c), there seems to be no graduates from the programs which may be why some of the sections were not complete. However, it was unclear whether the incompleteness was due to information not being reported, timing of when the report information was collected, or some other reason. The statement “Emergency Mary Hurricane” is written on the cover page of the semiannual report (exhibit 51c). Department staff assumes that the report is incomplete due to the lasting effects of the hurricane (cancelled classes due to lack of power). In addition, the semiannual report (see exhibit 51b) also appears to have missing information. Example, the report does include the number of contact hours for a program, but does not specify the number of credit hours or graduates. Based on the information provided by the agency, there were a number of unanswered questions about the status of the semiannual reports. Department staff contacted the agency to get further clarity about the questions/concerns previously mentioned. It was explained by the agency that these semiannual reports contain information for the first half of the year, which in this case goes through February. The second half of the report would be completed in June and would fill in the rest of the information not currently collected in the reports. However, due to the emergency status of the schools, many of these schools were unable to complete the second report. Further, the agency has been dealing with aftermath of the hurricanes, which (as mentioned previously) has included numerous power outages. This has also prevented the complete translation of the reports and other documentation throughout the agency's petition for recognition. The information provided does not give multiple examples of documentation of a completed semi-annual report as requested in the draft staff analysis.

(A) to participate on visiting teams,

The agency has provided documentation of the memo that it uses to solicit site visit reviewers, as well as the selection criteria for those peer reviewers. A list of peer reviewers was included as well. The narrative explains that assignments are made based on a non-discriminatory practice that determines team consultants solely on availability and affidavits of no conflicts of interest. The agency has provided documentation that shows both the training that the reviewers must go through, as well as example of the reports that are written by the team. The agency explains that they select reviewers based on expertise and skill sets. However, it is not clear how this information is verified and how it ensures consistencies across various programs.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has explained that it verifies the skill sets for each evaluator by reviewing their resume and by an oral interview. The agency has also included documentation that requires site-teams includes program area representation, general education, and administrative evaluators. The summary of needed evaluators has been documented by a member from each of the three areas outlined in the agency (program area representation, general education, and administrative evaluators). The agency did not provide a site visit report that demonstrates it adheres to the composition of the site team as described as needed in exhibit 19.

(i) Maintains clear definitions of approval status and has developed written procedures for granting, reaffirming, revoking, denying, and reinstating approval status:

The agency has provided documentation for the policies, procedures and standards it follows for registration and re-registration of public postsecondary vocational and technical institutions and programs. The agency has also explained that a school may be approved (granted), revoked, denied, or reinstated to the approval process. The agency has included documentation examples of when it uses the various statuses that it may apply to the school. However, while the agency has explained its process, Department staff is unable to fully review all of the documentation as it has not yet be translated to English.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has included documentation examples of when it uses the various approval
statuses that it may apply to a school. In exhibit 56b, an example of a schools status that has been extended for 18 months has been provided. In exhibit 56a, an example of an institution not being awarded accreditation (zero years) has been provided. The agency has explained to Department staff that they have not had to grant an revocation or reinstatement during this cycle of review. However, the additional documentation of the programs was included in Spanish. The agency must provide documentation of all of the statuses in English. Department Staff was unable to verify the status of the other programs that are written in Spanish. While the inclusion of some information demonstrates that efforts have been made to translate the decision letters about the programs and staff is sympathetic to the ongoing challenges that the country/agency has faced, the report provided is incomplete.

Department staff cannot verify the contents of information that has not been translated. Further consultation with the agency has provided Department staff with insights about some of the challenges that they have been dealing with since aftermath of the hurricanes, which has included numerous power outages. The power outages have prevented the agency from being able to fully complete the translation of the reports.

The agency's Operational Manual stipulates the standards that a program must meet for registration and re-registration which are verified through a program self-analysis and an on-site review. The agency has provided documentation of a team leader report, as well as documentation of its onsite visit agendas, examples of the self study, and corrective action plans demonstrating how it applies these standards. Requirements from the agency include involving educators, practitioners, and administrators in the onsite review process, as well as ensuring that these individuals are appropriately trained for the roles in which they serve. Not all of the documentation provided by the agency is in English. This must be done in order to allow for validation of information presented.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has provided documentation of the self-study and the onsite review checklists (in English) that are completed by the onsite reviewers. In addition, the agency has provided copies of the annual training that occurs. While the inclusion of some information demonstrates that efforts have been made to translate the team leader report and staff is sympathetic to the ongoing challenges that the country/agency has faced, the team leader report provided is incomplete.

Department staff cannot verify the contents of information that has not been provided. Further consultation with the agency has provided Department staff with insights about some of the challenges that they have been dealing with since aftermath of the hurricanes, which has included numerous power outages. The power outages have prevented the agency from being able to fully complete the translation of the reports.

**It prepares written reports and recommendations for use by the State agency.**

The information provided in the narrative explains the inclusion of reviewers of multiple perspectives in this process. The template provides a clear picture of what is reviewed during the on-site visit. However, it is not clear whether the agency consistently reviews all of the items identified in the template for the on-site visit review. In addition, the provided documentation does not identify the individual examiners; therefore, Department staff cannot determine whether agency staff is participating on the site team which is not allowed by this criterion. The sample onsite visit agenda submitted by the agency is in Spanish.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has provided documentation of onsite visit agenda and the one site review checklists that are completed by the onsite reviewers. In addition, the agency has provided a copy of the annual training that occurs. While the inclusion of some information demonstrates that efforts have been made to translate the team leader report and staff is sympathetic to the ongoing challenges that the country/agency has faced, the report provided is incomplete. Department staff cannot verify the contents of information that has not been provided. Further consultation with the agency has provided Department staff with insights about some of the challenges that they have been dealing with since aftermath of the hurricanes, which has included numerous power outages. The power outages have prevented the agency from being able to fully complete the translation of the reports.

The agency has information in its narrative that each institution must submit an annual report for assurance of continued compliance. The agency has provided documentation of its calendar stating that this information is reviewed and an example of a cover letter from a report that it has collected. However, the agency has not provided a copy of a completed annual report to verify the collection of this information.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has provided multiple examples of documentation (semi-annual reports). However, the semi-annual reports submitted as evidence are not complete. In the first example (exhibit 51b), the agency does include the number of contact hours for the programs, but does not specify the number of credits. The report is not explicit as to whether credits hours are applicable to this program. Specifically, (see exhibit 51c), there seems to be no graduates from the programs which may be why some of the sections were not complete. However, it was unclear whether the incompleteness was due to information not being reported, timing of when the report information was collected, or some other reason. The statement “Emergency Mary Hurricane” is written on the cover page of the semiannual report (exhibit 51c). Department staff assumes that the
The agency has explained that one of their programs has been responsive to workforce demands by increasing its programs, but did not include specific details about these changes.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has explained in their narrative a couple of examples of innovation such as the certificate of Airplane Maintenance program at PRDE and the Personal Training program at Guayama Campus. While the agency explains the reasons for developing these programs and cites these programs as evidence of its innovative practices to assist with the development of a skilled workforce, all of the supporting documentation has not been translated into English. Since the reports are not in English, Department staff was unable to verify the content of the information provided. Upon consultation with the agency, Department staff has learned that the agency has still been dealing with aftermath of the hurricanes, which has included numerous power outages. Therefore, the translation of the reports did not occur.

**(vi) Demonstrates that it approves only those institutions or programs which meet its published standards; that its standards, policies, and procedures are fairly applied; and that its evaluations are conducted and decisions are rendered under conditions that assure an impartial and objective judgment;**

The agency has described the steps and provided the policy explaining how it establishes consistency related to the selection of examiners and an advisory committee to ensure that its evaluations are conducted and decisions are rendered under conditions that assure an impartial and objective judgment. While, the agency provided documentation showing that it provided a 3 year grant of accreditation to an institution, it did not provide evidence (such as a site visit report) of its application of these processes.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has provided documentation demonstrating that it has granted 3 years of accreditation to an institution. However, the agency has not provide a copy of the site visit report that verifies that the information collected during the onsite visit warrants this grant of accreditation. In other sections of the petition, the agency has provided a partial team leader report that was written as part of the onsite visit. However, the information is incomplete. Based on the information provided by the agency, there were a number of unanswered question about the status of the team reports. When contacted by Department staff, the agency explained that they have been dealing with aftermath of the hurricanes, which has included numerous power outages. Therefore, the complete translation of the site reports did not occur. Without a complete report, Department staff is unable to verify the contents needed for this section of the report.

**(xi) Requires each approved school or program to report on changes instituted to determine continue compliance with standards or regulations;**

The agency states that each program or institution is required to notify the agency if there are any changes that could make an institution or program noncompliant. The agency provided documentation to show that it has policies for substantive change (exhibit 43) but no documentation was included that demonstrates how they evaluate and process and approve a request for substantive change. The agency additionally states in its narrative that it collects information twice a year in a semi-annual report and reviews the information provided for its accuracy and follows up, if needed.
**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has explained that it has to invoke its substantive change policy through the institution’s response to the disaster response. In exhibit 74, it is explained how the institution had to adjust its schedules related to credit hours. Exhibit 77 is not translated to English and therefore Department staff was unable to verify the contents. The information provided by the agency appears to be 'in the spirit' of a substantive change, but does not provide enough details about how the change was processed by the agency. For example, the agency should further explain how this information was requested, reviewed and approved by the agency. The agency must further provide all supporting documentation in English. Upon consultation with the agency, Department staff has learned that the agency has been dealing with aftermath of the hurricanes, which has included numerous power outages. Therefore, the translation of the reports did not occur. Due to the reports being not translated, Department staff is unable to verify the contents of the report. The information provided does not give information about the substantive change policy as requested in the draft staff analysis.

The agency states that it has cooperative relationships with similar state agencies including the Oklahoma Department of Career and Technology Education, the Pennsylvania State Board for Vocational Technical Education and the New York State Board of Regents. While the agency also reported that it reviewed standards and guidelines for these organizations it did not provide supporting documentation demonstrating this review.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has stated that the example of working with the other three states agencies was in regards to the ethical standards. The agency indicated that this was done through reviewing the websites of other state agencies, but there does not appear to be a systematic process requiring consultation with other state agencies. The agency indicates that as a result of a Middle State Association change to its substantive change policy that the advisory committee reviewed the Middle States policy for impacts to PRSSA. The agency has provided meeting minutes to evidence that it discussed this topic at its February 2015 meeting. The minutes indicate that it agreed with sections 1,3,4,5,6,7,8,10,11,12 which is information extracted from "Substantive Change Policy Statement from Middle State Association." However, based on the information provided it is not clear about if the discussion was in regards to strictly the policy change by Middle States or if there was any direct communication from Middle States on this topic. This section requires that the agency confers regularly with counterpart agencies that have similar responsibilities in other and neighboring States about methods and techniques that may be used to meet those responsibilities. While it appears that the agency seeks out information from other state approval agencies and accrediting agencies, there does not appear to be a systematic process requiring such consultation or copies of any correspondence between the two agencies demonstrating consultation. It is also not clear to Department staff if the agency regularly confers with other agencies as this section requires.

(i) Provides for adequate discussion during the on-site visit between the visiting team and the faculty, administrative staff, students, and other appropriate persons;

The agency explains in its narrative about the discussions with various personnel during an on-site visit. The agency states that it requests the institutions or programs allow for the appropriate times with appropriate parties. Documentation included shows a sample visit agenda but is written in Spanish, so Department staff is unable to verify this information and to ensure that the relevant parties are met with during the visit.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has provided a copy of the onsite agenda in a former section (603.24(a)(3)(ii)B) (exhibit 44) that shows the agenda while visiting the school. While it appears that site visitors met with students and with the director, it is not clear if the faculty or other administrative staff were also interviewed during this visit. Without the information on the agenda, Department staff is unable to verify if this has occurred.

(ii) Furnishes as a result of the evaluation visit, a written report to the institution or program commenting on areas of strength, areas needing improvement, and, when appropriate, suggesting means of improvement and including specific areas, if any, where the institution or program may not be in compliance with the agency’s standards;

The agency states in its narrative that it allows 5 days for the team members to submit their reports to the team leader. Once that has been completed, the team leader creates a final report utilizing the model (exhibit 32) for each institution. While the agency narrative mentions that it has included exhibit 45 for documentation of this process, it was not included in this section and therefore Department staff was unable to verify the information collected to ensure that it contained information regarding strengths, weaknesses, and compliance.

**Analyst Remarks to Response:**

In response to the draft staff analysis, the agency has provided a copy of the evaluators team leader report (exhibit 61a) in section
603.24(a)(3)(ii)(b). In addition, the agency has provided an example letter that it would send to an institution for follow up. The letter indicates that a visit would be made to continue to improve the educational quality at the institution. However, it is not clear from either of these documents that a full written report has been provided to the institution that outlines strengths, areas that need improvement, and/or areas of noncompliance.

R 600.2, that the institution awards for courses and programs; and

(B)The application of the institution’s policies and procedures to its programs and coursework; and

(ii) Makes a reasonable determination of whether the institution’s assignment of credit hours conforms to commonly accepted practice in higher education.

The agency’s standards require that the credit hour compliance meet that in the federal definition, found in 34 CFR 600.2. The agency has provided copies of the documentation explaining the requirements for the credit hour. The review of credit hour policy and all standards compliance occurs through the review of the semi-annual report collected about the institution, as well as during the onsite visit. The agency has not provided copies of a completed annual report and/or a completed site visit report demonstrating the application of this standard.

Analyst Remarks to Response:

In response to the draft staff analysis, the agency has provided multiple examples of documentation (semi-annual reports). However, the semi-annual reports submitted as evidence are not complete. In the first example (exhibit 51b), the agency does include the number of contact hours for the programs, but does not specify the number of credits. The report is not explicit as to whether credits hours are applicable to this program. Specifically, (see exhibit 51c), there seems to be no graduates from the programs which may be why some of the sections were not complete. However, it was unclear whether the incompleteness was due to information not being reported, timing of when the report information was collected, or some other reason. The statement “Emergency Mary Hurricane” is written on the cover page of the semiannual report (exhibit 51c). Department staff assumes that the report is incomplete due to the lasting effects of the hurricane (cancelled classes due to lack of power). In addition, the semiannual report (see exhibit 51b) also appears to have missing information. Example, the report does include the number of contact hours for a program, but does not specify the number of credit hours or graduates. Based on the information provided by the agency, there were a number of unanswered question about the status of the semiannual reports. Department staff contacted the agency to get further clarity about the questions/concerns previously mentioned. It was explained by the agency that these semiannual reports contain information for the first half of the year, which in this case goes through February. The second half of the report would be completed in June and would fill in the rest of the information not currently collected in the reports. However, due to the emergency status of the schools, many of these schools were unable to complete the second report. Further, the agency has been dealing with aftermath of the hurricanes, which (as mentioned previously) has included numerous power outages. This has also prevented the complete translation of the reports and other documentation throughout the agencies petition for recognition. The information provided does not give multiple examples of documentation of a completed semi-annual report as requested in the draft staff analysis.

The agency has established its credit hour policy, for certificate programs, which matches the US Department of Education definitions for time in the classroom. The agency has provided a copy of its Guidance to Institutions and Accrediting Agencies Regarding a Credit Hour as Defined in the Final Regulations Published on October 29, 2010. The Operations Manual and agency's narrative further explains how the agency utilizes clock hours and completes the conversion for ensuring adequate skills and knowledge are gained based on the type of program completed.

While it appears that the agency has a policy, it is not clear to Department staff how this information is monitored. In the prior program length section, it is stated this information is reviewed in the semi-annual report. However, that documentation has not been provided in this section.

Analyst Remarks to Response:

In response to the draft staff analysis, the agency has provided multiple examples of documentation (semi-annual reports). However, the semi-annual reports submitted as evidence are not complete. In the first example (exhibit 51b), the agency does include the number of contact hours for the programs, but does not specify the number of credits. The report is not explicit as to whether credits hours are applicable to this program. Specifically, (see exhibit 51c), there seems to be no graduates from the programs which may be why some of the sections were not complete. However, it was unclear whether the incompleteness was due to information not being reported, timing of when the report information was collected, or some other reason. The statement “Emergency Mary Hurricane” is written on the cover page of the semiannual report (exhibit 51c). Department staff assumes that the report is incomplete due to the lasting effects of the hurricane (cancelled classes due to lack of power). In addition, the semiannual report (see exhibit 51b) also appears to have missing information. Example, the report does include the number of contact hours for a program, but does not specify the number of credit hours or graduates. Based on the information provided by the agency, there were a number of unanswered question about the status of the semiannual reports. Department staff contacted the agency to...
The Department did not receive any written third-party comments regarding this agency.

PART III: THIRD PARTY COMMENTS

The Department did not receive any written third-party comments regarding this agency.